



**By FOIA Online and Certified Mail, Return Receipt Requested**

June 26, 2017

National Freedom of Information Officer  
U.S. Environmental Protection Agency  
1200 Pennsylvania Avenue, NW (2822T)  
Washington, DC 20460  
(202) 566-1667  
<https://foiaonline.regulations.gov/foia/action/public/home>

**By Electronic Mail and Certified Mail, Return Receipt Requested**

June 26, 2017

EPA, Region X  
Freedom of Information Officer  
1200 Sixth Avenue  
Seattle, WA 98101  
206-553-8665  
E-mail: [r10foia@epa.gov](mailto:r10foia@epa.gov)

Re: Updated Freedom of Information Act Request Concerning Settling, Rescinding, or Withdrawing the “Proposed Determination of the U.S. Environmental Protection Agency Region 10 Pursuant to Section 404(c) of the Clean Water Act for the Pebble Deposit Area in Southwest Alaska” and/or the “Assessment of Potential Mining Impacts on Salmon Ecosystems of Bristol Bay, Alaska” (Updating FOIA request, EPA-R10-2017-004880)

Dear FOIA Officer:

On behalf of the Natural Resources Defense Council (“NRDC”), I write to request the disclosure of records pursuant to the Freedom of Information Act 5 U.S.C. § 522 (“FOIA”) and the pertinent U.S. Environmental Protection Agency (“EPA”) regulations 40 C.F.R. § 2.100 *et seq.* I also request that your agency waive all applicable FOIA fees and/or costs involved in fulfilling this request, as discussed below.

This request mirrors the scope and content of my existing FOIA request—EPA-R10-2017-004880—but extends the dates sought from March 27—where the original request ended—to the present date.

**NATURAL RESOURCES DEFENSE COUNCIL**

1314 2ND STREET | SANTA MONICA, CA | 90401 | T 310.434.2300 | F 310.434.2399 | [NRDC.ORG](http://NRDC.ORG)

## **I. Description of Records Sought**

NRDC requests all records related to settling, rescinding, and/or withdrawing the Proposed Determination to restrict the Pebble Deposit Area in Southwest Alaska (“Proposed Determination”) issued by EPA Region 10 in July 2014 pursuant to Section 404(c) of the Clean Water Act (33 U.S.C. § 1344(c)). *See* EPA, Proposed Determination of the U.S. Environmental Protection Agency Region 10 Pursuant to Section 404(c) of the Clean Water Act for the Pebble Deposit Area in Southwest Alaska (2014), *available at* <https://www.epa.gov/bristolbay/proposed-determination-pursuant-section-404c-clean-water-act-pebble-deposit-area>; *see also* 79 Fed. Reg. 42314 (July 21, 2014) (restricting the use of certain waters in the South Fork Kaktuli River, North Fork Kaktuli River, and Upper Talarik Creek watersheds in southwest Alaska as disposal sites for dredged or fill material associated with mining the Pebble deposit, a copper-, gold-, and molybdenum-bearing ore body).

NRDC further requests all records of any communication with the Pebble Limited Partnership, Northern Dynasty Minerals, or any of those companies’ officers, directors, shareholders or representatives.

Given the clarifications agreed upon between NRDC and EPA regarding FOIA request EPA-R10-2017-004880 (see Confirmation of Clarification and Next Steps letter from EPA dated March 31, 2017), this FOIA request adopts the same subject matter, search terms, and custodians. This FOIA merely seeks to update the date range of the records searched pursuant to FOIA request EPA-R10-2017-004880 to include all records dated on or after March 27, 2017.

### **Date Range:**

March 27, 2017—present

### **Subject Matter:**

NRDC specifically requests the production of the following types of records in EPA’s possession, custody or control, per the agreement reached regarding FOIA request EPA-R10-2017-004880:

1. All internal records, documentation, phone logs, schedules, and/or meetings involving the post-inauguration Trump beachhead team and Administrator Scott Pruitt’s office about (1) withdrawal or rescission of the 2014 Proposed Determination regarding the Pebble deposit; (2) EPA’s use of Section 404(c) with regard to the Pebble deposit; (3) EPA’s use of Section 404(c) generally; and (4) settlement with Northern Dynasty Minerals and/or the Pebble Limited Partnership.

2. All external communications from the post-inauguration Trump beachhead team and Administrator Pruitt's office to the non-EPA parties listed below about (1) withdrawal or rescission of the 2014 Proposed Determination regarding the Pebble deposit; (2) EPA's use of Section 404(c) with regard to the Pebble deposit; (3) EPA's use of Section 404(c) generally; and (4) settlement with Northern Dynasty Minerals and/or the Pebble Limited Partnership.

External parties:

- Members of Congress, including any representatives or staff
- Pebble Limited Partnership, Northern Dynasty Minerals, and/or its officers, directors, shareholders, or representatives
- U.S. Department of Justice
- U.S. Army Corps of Engineers

**Key Words:**

Per the agreement reached in FOIA request EPA-R10-2017-004880, NRDC agrees to limit the search terms to the following: "404c" or "404(c)" or "Pebble Mine" or "Bristol Bay" or "Watershed Assessment" or "Proposed Determination" or "Pebble Deposit"

**Custodians:**

Per the agreement reached in FOIA request EPA-R10-2017-004880, NRDC agrees to limit the custodians subject to this FOIA request to two groups of EPA staff.

Group A: Members of the Post-Inauguration Beachhead Team (to the extent still applicable) and Administrator Office Staff, including:

- Administrator Scott Pruitt
- Ryan Jackson
- Layne Bangerter
- Don Benton
- Byron Brown
- Samantha Dravis
- Doug Ericksen
- Holly Greaves
- Sarah Greenwalt
- John Konkus
- David Kreutzer
- Charles Munoz
- Justin Schwab
- George Sugiyama
- Patrick Davis
- David Schnare

Group B: Career Senior Leadership that may have communicated with the Post-Inauguration Beachhead Team and Administrator Office Staff, including:

- Kevin Minoli
- Michelle Pirzadeh
- Mike Shapiro

## **II. Request for a Fee Waiver**

On March 23, 2017, EPA's National Freedom of Information Office granted the fee waiver request that accompanied FOIA request EPA-R10-2017-004880. NRDC requests that EPA once again waive the fee that it would otherwise charge for completion of this updated FOIA request. Disclosure of the requested information is "in the public interest because it is likely to contribute significantly to public understanding of the operations or activities of the government" and is "not primarily in the commercial interest of the requestor," pursuant to 5 U.S.C. § 552(a)(4)(A)(iii) and 40 C.F.R. § 2.107(l).

### **A. NRDC Satisfies the First Fee Waiver Requirement**

The disclosure requested here would be "likely to contribute significantly to public understanding of the operations or activities of the government." 5 U.S.C. § 552(a)(4)(A)(iii); 40 C.F.R. § 2.107(l)(1). Each of the four factors used by EPA to evaluate the first fee waiver requirement indicates that a fee waiver is appropriate for this request. *See* 40 C.F.R. § 2.107(l)(2).

**First**, the records requested here relate to the EPA's Proposed Determination and Watershed Assessment. This request seeks information about EPA's potential rescission or withdrawal of that Proposed Determination and/or Watershed Assessment, including the agency's future use of its authority under Section 404(c) of the Clean Water Act. The requested records thus the subject of the requested records "concerns 'the operations or activities of the government.'" 40 C.F.R. § 2.107(l)(2)(i).

**Second**, the disclosure is "'likely to contribute' to an understanding of government activities and operations," because it directly concerns EPA's decision to move forward or withdraw its Proposed Determination, as well as the agency's Watershed Assessment, and will provide information that is not already in the public domain, such as instructions regarding the future use of Section 404(c). 40 C.F.R. § 2.107(l)(2)(ii). *See also Judicial Watch, Inc. v. Dep't of Justice*, 365 F.3d 1108 (2004) (organization's entitlement to a waiver of fees depends upon whether requested materials were publicly available).

The public does not currently possess any information regarding whether EPA will move forward or withdraw its Proposed Determination, including communications with outside parties about that determination. There is more than a reasonable likelihood that these records have informative value to the public, *see Citizens for Responsibility & Ethics in Washington v. U.S. Dep't of Health & Human Servs.*, 481 F. Supp. 2d 99, 109 (D.D.C. 2006). EPA itself believes that the Proposed Determination and Watershed Assessment

has informative value, having posted it on the agency's website and in the Federal Register, as well as hosting numerous public hearings regarding both documents.

**Third**, NRDC's extensive communications capabilities, and proven history of dissemination of information of public interest—including information obtained from FOIA records requests—indicate that NRDC has the ability and will to use disclosed records to reach a broad audience of interested persons with any relevant and newsworthy information the records reveal. There is a strong likelihood that disclosure of the requested records will increase public understanding of the subject matter. *See Judicial Watch, Inc. v. Rossotti*, 326 F.3d 1309, 1314 (D.C. Cir. 2003) (finding that a requester that specified multiple channels of dissemination and estimated viewership numbers demonstrated a likelihood of contributing to public understanding of government operations and activities).

NRDC intends to disseminate any newsworthy information in the released records and its analysis of such records to its member base and to the broader public, through one or more of the many communications channels referenced below. NRDC has frequently disseminated newsworthy information to the public for free, and does not intend to resell the information requested here. NRDC's more than one million members and online activists are "a broad audience of persons interested in the subject" of EPA's Proposed Determination, Watershed Assessment, and regulatory authority under Section 404(c) of the Clean Water Act. 40 C.F.R. § 2.107(l)(2)(iii). When combined with NRDC's communications to the public at large, the likely audience of interested persons to be reached is certainly "reasonably broad." 40 C.F.R. § 2.107(l)(2)(iii). As NRDC's long history of incorporating information obtained through FOIA into reports, articles, and other communications illustrates, NRDC is well prepared to convey to the public any relevant information it obtains through this records request.

NRDC has the ability to disseminate information collected from this FOIA request through many channels, including but not limited to:

- 1) NRDC's website, available at <http://www.nrdc.org>, is updated daily and draws approximately 1.3 million page views and 510,000 unique visitors per month. The new NRDC.org launched in late March 2016 and features NRDC staff blogs, original reporting of environmental news stories, and more.
- 2) NRDC's Activist email list includes more than 2.1 million members and online activists who receive regular communications on urgent environmental issues. This information is also made available through NRDC's online Action Center at <https://www.nrdc.org/actions>.
- 3) NRDC This Week is a weekly electronic environmental newsletter distributed by email to more than 86,700 subscribers, at <http://www.nrdc.org/newsletter>.
- 4) NRDC updates and maintains several social media accounts: Facebook (565,530 followers), Twitter (195,426 followers), Instagram (37,868 followers), YouTube (19,518 subscribers), and LinkedIn (9,108 followers). We also use Medium as another distribution channel for our content (1,478 followers).

NRDC also issues press releases, issue papers, and reports; directs and produces movies, such as *Sonic Sea*, *Stories from the Gulf*, and *Acid Test*, narrated by Rachel McAdams, Robert Redford, and Sigourney Weaver, respectively; participates in press conferences and interviews with reporters and editorial writers; distributes content on Huffington Post; and has more than fifty staff members dedicated to communications work. NRDC employees provide Congressional testimony; appear on television, radio, and web broadcasts and at conferences; and contribute to numerous national newspapers, magazines, academic journals, other periodicals, and books. In addition, NRDC routinely uses FOIA to obtain information from federal agencies that NRDC legal and scientific experts analyze in order to inform the public about a variety of issues, including the proposed Pebble Mine.

As these examples demonstrate, NRDC has a proven ability to digest, synthesize, and quickly disseminate information gleaned from FOIA requests to a broad audience of interested persons. Therefore, the requested records disclosure is likely to contribute to the public's understanding of the subject.

**Finally**, the disclosure is likely to contribute “significantly” to public understanding, as NRDC may analyze and disseminate information from the released records in a communication made to or available to the public. 40 C.F.R. § 2.107(l)(2)(iv). *See also Carney v. Department of Justice*, 19 F.3d 807 (2d Cir. 1994) (requestor's right to fee waiver turns on subject matter of requests and ability of requestor to disseminate information).

The records requested shed light on matters of considerable public interest and concern: EPA's engagement in the future of Bristol Bay. Disclosure would also help the public understand the nature and extent of communications with outside parties about the Proposed Determination and Watershed Assessment.

Public understanding of these topics would be significantly enhanced by disclosure of the requested records.

## **B. NRDC Satisfies the Second Fee Waiver Requirement**

Disclosure in this case would also satisfy the second prerequisite of a fee waiver request because NRDC does not have any commercial interest that would be furthered by the requested disclosure. 5 U.S.C. § 552(a)(4)(A)(iii); 40 C.F.R. § 2.107(l)(1), (3). NRDC is a not-for-profit organization and does not act as a middleman to resell information obtained under FOIA. “Congress amended FOIA to ensure that it be ‘liberally construed in favor of waivers for noncommercial requesters.’” *Rossotti*, 326 F.3d at 1312 (internal citation omitted); *see Natural Res. Def. Council v. United States Env'tl. Prot. Agency*, 581 F. Supp. 2d 491, 498 (S.D.N.Y. 2008). NRDC wishes to serve the public by reviewing, analyzing, and disclosing newsworthy and presently non-public information about the subject of this request. As noted above, work done by EPA on this topic relates to a matter of considerable public interest and concern. Disclosure of the requested records will contribute significantly to public understanding of the underlying subject matter.

### **C. NRDC is a Media Requestor**

If EPA finds that NRDC does not meet the first and second requirement above, NRDC is still “a representative of the news media” and therefore entitled to limited fees under 5 U.S.C. § 552(a)(4)(A)(ii)(II), as defined in 40 C.F.R. § 2.107(c)(1)(iii), 40 C.F.R. § 2.107(c)(2)(i)(A), and 40 C.F.R. § 2.107(d)(1). NRDC publishes books and newsletters on issues of current interest to the public through its quarterly magazine, *OnEarth*; publishes newsletters, alerts, and bulletins for its members; issues public reports and analyses; and maintains a website and free online library of reports and analyses. NRDC is therefore a representative of the news media. *See generally Electronic Privacy Info. Ctr. v. United States Department of Defense*, 241 F. Supp. 2d 5, 11-14 (D.D.C. 2003) (a “non-profit public interest organization” qualifies as a representative of the news media under the FOIA where it publishes books and newsletters on issues of current interest to the public).

### **III. Willingness to Pay Fees Under Protest**

Please provide the records requested above regardless of your fee waiver decision. In order to expedite a response, NRDC will, if necessary and under protest, pay fees in accordance with EPA’s FOIA regulations at 40 C.F.R. § 2.107(c)(1)(iv) for all or a portion of the requested records. See 40 C.F.R. § 2.107(l)(4). Please contact me before doing anything that would cause the fee to exceed \$250. NRDC reserves its rights to seek administrative or judicial review of any fee waiver denial.

### **IV. Conclusion**

Please produce the records requested above, preferably by sending them to Taryn Kiekow Heimer via email at [tkiekowheimer@nrdc.org](mailto:tkiekowheimer@nrdc.org). If it is not possible to email, please mail the records requested above to:

Taryn Kiekow Heimer  
NRDC  
1314 2<sup>nd</sup> Street  
Santa Monica, CA 90401

Please produce these records on a rolling basis. EPA’s search for—or deliberations concerning—certain records should not delay the production of others that EPA’s has already retrieved and elected to produce. *See generally* 40 C.F.R. § 2.104 (describing response deadlines). If EPA concludes that any of the records requested here are publicly available, please let me know. Please do not hesitate to email or call with any questions or to request clarifications.

Thank you in advance for your prompt attention to this matter.

Sincerely,

A handwritten signature in blue ink, reading "Taryn Kiekow Heimer". The signature is fluid and cursive, with the first name "Taryn" being the most prominent.

Taryn Kiekow Heimer  
Senior Policy Analyst  
Natural Resources Defense Council  
1314 Second St.  
Santa Monica, CA 90401  
(310) 434-2300





**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY**  
Washington, D.C. 20460

OFFICE OF  
GENERAL COUNSEL

Taryn Kiekow Heimer  
Senior Policy Analyst  
Natural Resources Defense Council  
1314 Second St.  
Santa Monica, CA

3/31/2017

Re: EPA-R10-2017-004880 Confirmation of Clarification and Next Steps

Dear Ms. Heimer:

This letter is in response to your FOIA request, EPA-R10-2017-004880. Your original request sought the following:

- 1) Any and all records, documentation, internal and external communications, phone logs, schedules and/or meetings between EPA and Members of Congress, including any representatives or staff, concerning or informing the potential rescission or withdrawal of the Proposed Determination and/or Watershed Assessment made on or after November 8, 2016.
- 2) Any and all records, documentation, internal and external communications, phone logs, schedules and/or meetings between EPA and the Pebble Limited Partnership, Northern Dynasty Minerals, and/or its officers and directors concerning or informing the potential rescission or withdrawal of the Proposed Determination and/or Watershed Assessment made on or after November 8, 2016.
- 3) Any and all records, documentation, internal and external communications, phone logs, schedules and/or meetings between EPA and the U.S. Department of Justice concerning or informing the potential rescission or withdrawal of the Proposed Determination and/or Watershed Assessment made on or after November 8, 2016.
- 4) Any and all records or communications from the Trump Administration, the Trump transition team, and/or "beachhead" units concerning or informing the potential rescission or withdrawal of the Proposed Determination and/or Watershed Assessment.
- 5) Any and all records or communications from the Trump Administration, the Trump transition team, and/or "beachhead" units concerning or informing EPA use of Section 404(c) of the Clean Water Act and/or the permitting process for the proposed Pebble Mine.

6) Any and all records, documentation, internal and external communications, phone logs, schedules and/or meetings between EPA and the U.S. Army Corps of Engineers regarding the proposed Pebble Mine, Bristol Bay, Alaska, and/or EPA's use of 404(c) with regard to disposals at the Pebble Deposit Area made on or after November 8, 2016.

7) Any and all records, documentation, internal and external communications, phone logs, schedules and/or meetings regarding the Proposed Determination, Watershed Assessment, agency use of Section 404(c), and/or the proposed Pebble Mine, including but not limited to, records and communications from the following individuals and entities:

- a. Administrator Scott Pruitt
- b. David Schnare
- c. Justin Schwab
- d. Ryan Jackson
- e. Samantha Dravis
- f. Bryon Brown
- g. Alex Hass

#### **Clarification**

On March 27, 2017 you spoke to Ashley Palomaki and I regarding the scope of your request. On March 29, 2017 I contacted you about specific follow-up items. During these conversations you clarified your request as discussed below.

#### **Date Range:**

November 8, 2016 – March 27, 2017

#### **Subject Matter:**

During the March 27, 2017 call, you clarified the scope of your request. You indicated that you are interested in:

1. All internal records, documentation, phone logs, schedules, and/or meetings involving the pre-inauguration Trump Transition team, the post-inauguration Trump beachhead team, and Administrator Pruitt's office about (1) withdrawal or rescission of the Bristol Bay Watershed Assessment; (2) withdrawal or rescission of the 2014 Proposed Determination regarding the Pebble deposit; (3) EPA's use of Section 404(c) with regard to the Pebble deposit; and (4) EPA's use of Section 404(c) generally.

2. All external communications from the post-inauguration Trump beachhead team and Administrator Pruitt's office to the non-EPA parties listed below about (1) withdrawal or rescission of the Bristol Bay Watershed Assessment; (2) withdrawal or rescission of the 2014 Proposed Determination regarding the Pebble deposit; (3) EPA's use of Section 404(c) with regard to the Pebble deposit; and (4) EPA's use of Section 404(c) generally.

External parties:

- Members of Congress, including any representatives or staff
- Pebble Limited Partnership, Northern Dynasty Minerals, and/or its officers and

- directors
- U.S. Department of Justice
- U.S. Army Corps of Engineers

**Key Words:**

“404c” or “404(c)” or “Pebble Mine” or “Bristol Bay” or “Watershed Assessment” or “Proposed Determination” or “Pebble Deposit”

**Custodians:**

**There are three groups of EPA staff relevant to the request:**

Group A: Members of the Post-Inauguration Beachhead Team and Administrator Office Staff

- Administrator Pruitt\*
- Ryan Jackson \*
- Layne Bangerter
- Don Benton
- Byron Brown \*
- Samantha Dravis \*
- Doug Ericksen
- Holly Greaves
- Sarah Greenwalt\*
- John Konkus
- David Kreutzer
- Charles Munoz
- Justin Schwab
- George Sugiyama
- Patrick Davis
- David Schnare

\*Not part of the “Beachhead Team”

Group B: Career Senior Leadership that may have communicated with the Post-Inauguration Beachhead Team and Administrator Office Staff

During the March 29, 2017 follow-up call, you expressed concern that there may have been communication that occurred via Administrator Pruitt’s private e-mail to career staff about the Bristol Bay matters that are the subject of this request. You requested that EPA propose 2-3 additional key career staff to search for any such communication. Therefore, the Group B list is:

- Kevin Minoli
- Michelle Pirzadeh
- Mike Shapiro

Group C: EPA staff that may have communicated with the pre-inauguration Trump Transition

team.

During the follow up- phone call with you on March 29, 2017, I explained that all communications between the transition team and career staff were directed to go through Shannon Kenny in the Office of Policy. Therefore, the Group C list is:

- Shannon Kenny

For Request 1, Group A, B, and C custodians will be searched.

For Request 2, Group A custodians will be searched.

### **Processing Priority**

Your priority is for communications from Administrator Pruitt or the Trump Transition Team to agency career employees about the topics described in Request 1 above. Therefore, your preference for processing is to prioritize Request 1 above.

### **Processing Fees**

On March 23, 2017, the EPA's National Freedom of Information Office granted the fee waiver request that accompanied the FOIA request. Therefore, you will not be assessed fees.

### **Extension of Time and Estimated Date of Completion**

Pursuant to 40 C.F.R. § 2.104(d), an extension of time to respond to your request is necessary. Given the scope of the request, EPA anticipates that the response will require EPA to:

- search for and collect the requested records from multiple EPA offices that are separate from the office processing the request and/or
- require consultation with another agency having a substantial interest in the determination of the request.

As we discussed on March, 29, 2017 the processing clock has been restarted for your FOIA request. Your request is currently due on April 25, 2017. You have requested rolling productions if possible.

### **Next Steps**

EPA has initiated the coordination of and search for responsive records in our files. During the call, we agreed to set up regular check-in calls to keep you updated. **Our next call is scheduled for April 8, 2017 at 1:00 Pacific/ 4:00 Eastern.**

Please contact me at [walker.denise@epa.gov](mailto:walker.denise@epa.gov) or at (202) 564-6520, if you have any questions about your request. Additionally, you may seek assistance from EPA's FOIA Public Liaison at [hq.foia@epa.gov](mailto:hq.foia@epa.gov) or (202) 566-1667, or from the Office of Government Information Services (OGIS). You may contact OGIS in any of the following ways: by mail, Office of Government Information Services, National Archives and Records Administration, Room 2510, 8610 Adelphi Road, College Park, MD 20740-6001; email, [ogis@nara.gov](mailto:ogis@nara.gov); telephone, (202) 741-5770 or (877) 684-6448; or fax, (202) 741-5769

If you wish to request information connected to this request in the future, please reference the

FOIA request number.

Sincerely,

/s/ Denise A. Walker

Denise A. Walker  
Office of General Counsel